REPORT BY THE

AUDITOR GENERAL

OF CALIFORNIA

STATE OF CALIFORNIA STATEMENT OF FEDERAL LAND PAYMENTS OCTOBER 1, 1981 THROUGH SEPTEMBER 30, 1982

REPORT BY THE OFFICE OF THE AUDITOR GENERAL TO THE JOINT LEGISLATIVE AUDIT COMMITTEE

F-354

STATE OF CALIFORNIA STATEMENT OF FEDERAL LAND PAYMENTS OCTOBER 1, 1981 THROUGH SEPTEMBER 30, 1982

AUGUST 1983





STATE OF CALIFORNIA

Office of the Auditor General

660 J STREET, SUITE 300 SACRAMENTO, CALIFORNIA 95814

August 1, 1983

F-354

Honorable Art Agnos Chairman, and Members of the Joint Legislative Audit Committee State Capitol, Room 3151 Sacramento, California 95814

Dear Mr. Chairman and Members:

Office of the Auditor General presents its report concerning payments received from the federal government for activities on federal lands located in California. The report certifies that \$23.2 million of the monies received for activities on federal land were distributed to various local governments to compensate them for lost property taxes on federal lands. As noted in the report, \$21 million came from the U.S. Forest Service.

Respectfully submitted,

Auditor General

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INTRODUCTION

In compliance with Federal Department of the Interior regulations, we have audited the State of California's Statement of Federal Land Payments. We conducted this audit under the authority vested in the Auditor General by Section 10500 et seq. of the California Government Code.

To comply with Public Law 97-258 (Title 31 United States Code, Sections 6901 through 6906), the Governor or the Governor's delegate must submit to the Secretary of the Interior a statement of amounts received by the State and transferred to each unit of local government within the State under certain federal payment laws. These payments compensate for the property taxes that would have been collected on tax-exempt federal land. The Secretary of the Interior makes the payments based on a statutory formula applicable to federal land located within units of local government. The Secretary of the Interior uses the Statement of Federal Land Payments to compute annual payments to units of local government within whose jurisdiction certain federally owned lands are located.

From October 1, 1981, through September 30, 1982, the State of California received \$72.2 million under federal payment laws. Of this total, the State transferred

\$23.2 million to qualified units of local government, transferred \$45 million to school districts or county school service funds, and retained \$4 million. State statutes contain provisions for apportioning and disbursing these monies; the State Controller administers these provisions.

AUDITOR'S OPINION

We have examined the State of California's Statement of Federal Land Payments covering the period from October 1, 1981, through September 30, 1982. Federal law requires that the Governor or the Governor's delegate submit this statement to the Bureau of Land Management within the Department of the Interior. We made our examination in accordance with both the standards for audit of governmental organizations, programs, activities, and functions, issued by the Comptroller General of the United States, as they apply to financial and compliance examinations, and the Audit Guide for the Bureau of Land Management Payments in Lieu of Taxes Program prepared by the Office of the Inspector General, U.S. Department of the Interior. Our examination included such tests of the accounting records and such other auditing procedures as we considered necessary under the circumstances.

The Statement of Federal Land Payments was prepared on the basis of cash disbursements made by the State of California to counties of the State for distribution to qualified local governmental units under Title 31 United States Code, Section 6901, et seq. This basis of reporting federal land payments is prescribed by U.S. Department of the Interior Rules and Regulations (Title 43, Code of Federal Regulations, Section 1881.0-5) and is in accordance with the provisions of the October 16, 1978, decision of the Comptroller General of the United States (B-167553). The Statement of Federal Land Payments is not intended to be presented in conformity with generally accepted accounting principles; it is to be filed solely with governmental agencies.

In our opinion, the Statement of Federal Land Payments for the period from October 1, 1981, through September 30, 1982, presents fairly the payments made by the State of California to counties of the State for distribution to qualified local governmental units under Title 31 United States Code,

Section 6901, <u>et seq.</u>, in accordance with the regulatory requirements pertaining to the basis of accounting described in the preceding paragraph, a basis that was applied in a manner consistent with that of the preceding year.

OFFICE OF THE AUDITOR GENERAL

KARL W. DOLK, CPA

Assistant Auditor General

Date: July 8, 1983

Staff: Ulrich Pelz, CPA, Audit Manager

Mark C. Lamb

Kathleen L. Crabbe

STATE OF CALIFORNIA STATEMENT OF FEDERAL LAND PAYMENTS OCTOBER 1, 1981 THROUGH SEPTEMBER 30, 1982

RECOMMENDED FOR ACCEPTANCE	0	381,152	244,652	250,959	148,582	89,016	•	907,235	1,532,384	728,232	256,654	649,914	206,369
RECON	•	.,	.,					0,				ū	
RECOMMENDED	0	0	0	0	0	0	0	0	0	0	ò	0	0
TOTAL	•	381,152	244,652	250,959	148,582	89,016	0	907,235	1,532,384	728,232	256,654	649,914	206,369
FWS REFUGE REVENUE SHARING	%	0	0	0	0	0	0	0	0	0	0	0	0
FERC POWER SALES	9	0	0	0	0	0	0	0	0	0	0	0	0
BLM SALE MATERIALS	0\$	0	0	0	0	0	0	0	0	0	0	0	0
BANKHEAD- JONES	\$0	0	0	0	0	0	0	0	0		0	0	0
SEC. 15	0	0	305	171	1,222	259	0	0	2,450	22,417	518	152	0
BLM TAYLOR GRAZING SEC. 3 SEC. 15	0	644	0	0	0	0	0	0	0	0	0	0	0
BLM MINERAL LEASING	0	0	0	0	0	0	0	0	0	0	0	0	206,369
USFS BANKHEAD- JONES	0\$	0	0	0	o	0	0	0	0	0	0	0	0
USFS NATIONAL FORESTS	0	380,508	244,350	250,788	147,360	88,757	0	907,235	1,529,934	705,815	256,136	649,762	0
LOCAL UNIT*	051001001 ALAMEDA COUNTY	051002002 ALPINE COUNTY	051003003 AMADOR COUNTY	051004004 BUTTE COUNTY	051005005 CALAVERAS COUNTY	051006006 COLUSA COUNTY	051007007 CONTRA COSTA COUNTY	051008008 DEL NORTE COUNTY	051009009 EL DORADO COUNTY	051010010 FRESNO COUNTY	051011011 GLENN COUNTY	051012012 HUMBOLDT COUNTY	051013013 IMPERIAL COUNTY

* The nine-digit account code listed above each county on the Statement of Federal Land Payments is assigned and used by the Office of Revenue Sharing, Department of Treasury, to identify units of local government.

STATE OF CALIFORNIA STATEMENT OF FEDERAL LAND PAYMENTS OCTOBER 1, 1981 THROUGH SEPTEMBER 30, 1982

RECOMMENDED FOR ACCEPTANCE	309,120	138,423	2,056	808,779	1,202,612	38,181	280,816	0	220,343	243,341	098	1,011,323	473,680
RECOMMENDED ADJUSTMENTS	0	0	0	0	0	0	0	0	0	0	Ö	0	0
TOTAL	309,120	138,423	2,056	808,779	1,202,612	38,181	280,816	0	220,343	243,341	098	1,011,323	473,680
FWS REFUGE REVENUE SHARING	0	0	0	0	0	0	0	0	0	0	0	0	0
FERC POWER SALES	0	0	0	0	0	0	0	0	0	0	0	0	0
BLM SALE MATERIALS	0	0	0	0	0	0	0	0	0	0	0	0	0
BANKHEAD- JONES	0		0	0	0	0	0	0	0	0	0	0	0
2	959*9	15,897	2,056	1,147	0	80	458	0	5,337	1,067	860	1,087	(1,546)
BLM TAYLOR GRAZING SEC. 3 SEC.	6,425	3,028		0	17,956	0	0	0	0	0	0	4,393	2,924
BLM MINERAL LEASING	199,675	0	0	459,883	1,259	0	0	0	0	2,022	0	6,165	364,808
USFS BANKHEAD- JONES	0	0	0			0	0	0	0	0	0	0	0
USFS NATIONAL FORESTS	96,364	119,498	0	347,749	1,183,397	38,101	280,358	0	215,006	240,252	0	879*666	107,494
LOCAL UNIT*	051014014 INYO COUNTY	051015015 KERN COUNTY	051016016 KINGS COUNTY	051017017 LAKE COUNTY	051018018 LASSEN COUNTY	051019019 LOS ANGELES COUNTY	051020020 MADERA COUNTY	OS1021021 MARIN COUNTY	051022022 Mariposa county	051023023 MENDOCINO COUNTY	051024024 MERCED COUNTY	051025025 MODOC COUNTY	051026026 MONO COUNTY

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STATE OF CALIFORNIA STATEMENT OF FEDERAL LAND PAYMENTS OCTOBER 1, 1981 THROUGH SEPTEMBER 30, 1982

	RECOMMENDED FOR ACCEPTANCE	10,915	1 24	154,244	20,637	409,470	1,977,649	26,734	0	12,258	194,448	21,282	0	0
,	RECOMENDED ADJUSTMENTS	0	o	0	0	0	0	0	0	0	0	.0		0
	TOTAL	10,915	424	154,244	20,637	409,470	1,977,649	26,734		12,258	194,448	21,282	0	0
	FWS REFUGE REVENUE SHARING	0	0	0	0	0	0	0	0	0	0	0	0	0
	FERC POWER SALES		0	0°	0	0	0	0	0	0	0	0	0	0
MENT	BLM SALE MATERIALS	0	0	0	0	0	0	0	0	0	0	0	0	0
TYPE OF PAY	BLM BANKHEAD- JONES	0	0	0	0	0	0	0	. 0	0	0	. 0	0	0
AYMENT AND		2,961	424	176	0	36	617	7,340	0	12,258	54,833	7,509	0	0
FEDERAL AGENCY MAKING PAYMENT AND TYPE OF PAYMENT	BLM TAYLOR GRAZING SEC. 3 SEC. 15	0	0	0	0	0	188	0	0	. 0	882	0	0	0
FEDERAL AGE	BLM MINERAL LEASING	0	0	0	13,935	0	40,320	0	0	0	68,461	0	0	0
	USFS BANKHEAD- JONES	0	0	0	0	0	0	0	0	0	0	0	0	0
	USFS NATIONAL FORESTS	7,954	0	154,068	6,702	409,434	1,936,524	19,394	0	0	70,272	13,773	0	0
	LOCAL UNIT*	051027027 MONTEREY COUNTY	051028028 NAPA COUNTY	051029029 NEVADA COUNTY	051030030 ORANGE COUNTY	051031031 PLACER COUNTY	051032032 PLUMAS COUNTY	051033033 RIVERSIDE COUNTY	051034034 SACRAMENTO COUNTY	051035035 SAN BENITO COUNTY	051036036 SAN BERNARDINO COUNTY	051037037 SAN DIEGO COUNTY	052038001 SAN FRANCISCO COUNTY	051039038 SAN JOAQUIN COUNTY

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STATE OF CALIFORNIA STATEMENT OF FEDERAL LAND PAYMENTS OCTOBER 1, 1981 THROUGH SEPTEMBER 30, 1982

RECOMMENDED FOR ACCEPTANCE	25,168		16,591	370	0	1,428,455	397,496	3,331,807	.	589,743	387	0	744,774
RECOMMENDED ADJUSTMENTS	0	0	0	0	0	0	. •	0	0	0	0	0	0
TOTAL	25,168	0	16,591	370	0	1,428,455	397,496	3,331,807	0	589,743	387	0	744,774
FWS REFUGE REVENUE SHARING	0	0	0	0	0	0	0	0	0	0	0	0	0
FERC POWER SALES	0	0	0	0	0	0	0	0	0	0	0	0	0
BLM SALE MATERIALS	0	0	0	0	0	0	0	0	0	0	0	0	0
BLM BANKHEAD- JONES	0	0	0	0	0	0	0	0	0	0	0	0	0
RAZING SEC. 15	20,222	0	155	370	0	2,706	261	7,247	0	19	387	0	1,738
BLM TAYLOR GRAZING SEC. 3 SEC. 15	0	0	0	0	0		85	0	0	0	0	0	0
BLM MINERAL LEASING	0	0	0	0	0	16	0	14,353	0	589,676	0	0	0
USFS BANKHEAD- JONES	0	0	0	0	0	0	0	0	0	0	0	0	0
USFS NATIONAL FORESTS	4,946	0	16,436	0	0	1,425,733	397,150	3,310,207	0	0	0	0	743,036
LOCAL UNIT*	051040039 SAN LUIS OBISPO COUNTY	051041040 SAN MATEO COUNTY	051042041 SANTA BARBARA COUNTY	051043042 SANTA CLARA COUNTY	051044043 SANTA CRUZ COUNTY	051045044 SHASTA COUNTY	OSIO46045 SIERRA COUNTY	051047046 SISKIYOU COUNTY	051048047 SOLANO COUNTY	051049048 SONOMA COUNTY	051050049 STANISLAUS COUNTY	051051050 SUTTER COUNTY	051052051 TEHAMA COUNTY

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STATE OF CALIFORNIA STATEMENT OF FEDERAL LAND PAYMENTS OCTOBER 1, 1981 THROUGH SEPTEMBER 30, 1982

RECOMMENDED FOR ACCEPTANCE	2,254,371	305,447	1,060,207	14,653	616	111,31	\$23,198,606
RECOMMENDED ADJUSTMENTS	0	0	0	0	0	이	S
TOTAL	2,254,371	305,447	1,060,207	14,653	616	717,21	\$23,198,606
FWS REFUGE REVENUE SHARING	0	0	0	0	0	이	\$
FERC POWER SALES	0	0		0	0	0	po¶ Qq
BLM SALE MATERIALS	0	0	0	0	0	이	
BLM BANKHEAD- JONES	0	0		0	0	이	\$0
12	2,280	1,875	2,065	27	616	99	\$186,826
BLM TAYLOR GRAZING SEC. 3 SEC.	0	402	0	. 0	0	0	\$36,927
BLM MINERAL LEASING	0	0	0	0	0	0	\$1,966,942°
USFS BANKHEAD- JONES	0	0	0	0		이	qol S
USFS NATIONAL FORESTS	2,252,091	303,170	1,058,142	14,626	0	75,711	\$21,007,911a
LOCAL UNIT*	051053052 TRINITY COUNTY	051054053 TULARE COUNTY	051055054 TUOLUMNE COUNTY	051056055 VENTURA COUNTY	051057056 YOLO COUNTY	051058057 YUBA COUNTY	TOTALS

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^a California Government Code Section 29484 requires the auditor of each county receiving PILT payments to apportion 50 percent to the county school fund and 50 percent to the county road fund. Under the PILT Act, only the amount apportioned to the road fund is reportable.

^b The State of California does not receive payments under this law.

c California Public Resources Code Sections 2795, 3821, 3825, and Education Code Sections 12304-7 and 12320 govern the distribution of federal receipts under the BLM Mineral Leasing Act of February 25, 1920. Of the \$29,764,705.86 received under this act during federal fiscal year 1981-82, \$1,966,942 are considered payments to local governments per Public Law 97-258.

d The State of California deposits in its General Fund the payments received under this law. These payments are not considered Section 6903 payments under Public Law 97-258.

cc: Members of the Legislature
 Office of the Governor
 Office of the Lieutenant Governor
 State Controller
 Legislative Analyst
 Director of Finance
 Assembly Office of Research
 Senate Office of Research
 Assembly Majority/Minority Consultants
 Senate Majority/Minority Consultants
 Capitol Press Corps